

## Message Text

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ACTION MMO-02

INFO OCT-01 ISO-00 AF-10 SS-15 A-01 /029 W  
-----063565 270433Z /14

R 261447Z APR 78  
FM AMEMBASSY GABORONE  
TO SECSTATE WASHDC 2093  
INFO AMEMBASSY MASERU POUCH  
AMEMBASSY MBABANE POUCH

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E.O. 11652: N/A  
TAGS: OGEN, BC  
SUBJECT: FY 80 GORM

REF: STATE 63477

1. SUMMARY: FOLLOWING IS STATE GORM, PART I, SUBMISSION FOR  
BOTSWANA. PART II FOR BLS COUNTRIES BEING SENT BY SEPTTEL.  
SINCE WE REQUEST NO STATE PERSONNEL INCREASE FOR FY 1980,  
WE ARE SUBMITTING ONLY PACKAGE III. END SUMMARY.

2. FORM ZBB-1:

1. TOTAL U.S. PERSONNEL - 9
2. TOTAL FSL - 7
3. TOTAL PERSONNEL RESOURCES AT "CURRENT LEVEL" -16
- C. PACKAGE III EQUALS - 16

3. FORM ZBB-2:

ZERO-BASE BUDGETING  
FY-1980

PERSONNEL RESOURCE WORKSHEET

FY 1978 PACKAGE III

AMER AMER. AMER AMER.

FUNCTION OFF STAFF FSL OFF. STAFF FSL

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EXECUTIVE	2	2	-	-	-	-
POL/ECON/LAB	1	2	-	-	-	-
CONSULAR(IRO)	1	-	-1	-	-	-
ADMIN	1	2	6	-	-	-
TOTAL THIS						
PACKAGE	5	4	7	-	-	-
CUMULATIVE						

TOTAL 5 4 7 5 4 7

#### 4. FORM ZBB-3

##### A. BOTSWANA

##### 2. PACKAGE III OF I.

##### 3. ACTIVITY DESCRIPTION:

BARRING UNFORESEEN DEVELOPMENTS OF GREAT INFLUENCE ON EMBASSY RESPONSIBILITIES AND ORGANIZATION, WE BELIEVE ALL ACTIVITIES CURRENTLY CONDUCTED BY THE EMBASSY COULD BE CARRIED OUT WITH PRESENTLY AUTHORIZED STAFFING.

IT MUST BE RECOGNIZED THAT RECENT AND PLANNED INCREASES IN OTHER AGENCY STAFFING (ONE USDH, 5 FSLDH AND 24 CONTRACT BY FY 1980), WILL PLACE CONSIDERABLE ADDITIONAL DEMANDS FOR COORDINATION, SUPERVISION AND SUPPORT ON THE EMBASSY. THIS WILL BE FELT PARTICULARLY IN THE EXECUTIVE, ECONOMIC AND ADMINISTRATIVE AREAS.

INCREASED PASA STAFFING OF AID PROJECTS BRING MORE RESIDENT OFFICIAL AMERICANS INTO BOTSWANA WITH THEIR ATTENDANT REQUIREMENTS FOR CONSULAR SERVICES. TO THESE WILL BE ADDED AN INCREASE OF 3)-40 MORE PCV'S; AND THERE IS THE POSSIBILITY OF A SUDDEN INFLUX OF USC MERCERARIES FLEEING RHODESIA, DEMANDING REPATRIATION TO THE U.S. NONETHELESS, THE 1 USDH AND 1 FSL IN THE CONSULAR SECTION SHOULD BE ABLE TO HANDLE THE 10 I.V., 500 N.I.V. AND 200 SCS AND 450 PASSPORT CASES ANTICIPATED IN FY 1980, AS WELL AS PROVIDE THE CADRE (WITH TDY ASSISTANCE) FOR MEET-LIMITED OFFICIAL USE

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ING POSSIBLE DEMANDS OF OBJECTIVE IV.

#### 4. RESOUCUE REQUIREMENTS:

	FY1978	FY 1979	FY 1980	THIS PKG ONLY	CUMUL.
OFFICERS	5	5	5	5	
STAFF	4	4	4	4	
FSL'S	7	7	7	7	
TOTAL	16	16	16	16	

#### 5. IMPACE STATMENT: (NOTE: GOALS AND OBJECTIVES

REFERRED TO ARE THOSE CONTAINED IN 77 STATE 295561)

THE EXECUTIVE AND POLITICAL SECTIONS SHOULD FOCUS IN LARGE MEASURE ON PRIORITY OBJECTIVES I, II AND V, WHICH WILL REQUIRE SUSTAINED DIALOGUE WITH THE GOB. THE INCREASED SUPERVISORY LOAD FROM INCREASED OTHER AGENCY ACTIVITY WILL UNFORTUNATELY REDUCE THE ABILITY OF THE AMBASSADOR AND DCM TO MOBILIZE RESOURCES AND MONITOR THEIR IMPLEMENTATION TTWARD REALIZATION OF OBJECTIVE III.

THE ECONOMIC OFFICER WILL HAVE A HEAVEY BURDEN IN STAFFING OUT OBJECTIVE III. HIS SERVICING OF SOME 100 TRADE INQUIRIES PER YEAR MAY NECESSARILY RECEIVE A

LOWER PRIORITY, AS WOULD HIS OTHER COMMERCIAL FUNCTIONS.

THE STEADILY INCREASING CONSULAR WORKLOAD WILL REQUIRE THE CONSULAR OFFICER (ACTUALLY IRO) TO DEVOTE MORE TIME TO CONSULAR ACTIVITIES AND LESS TO POLITICAL REPORTING, THUS HAMPERING HIS INPUT INTO SATISFACTORY ATTAINMENT OF OBJECTIVE IV.

THE IMPACT OF THE INCREASE IN THE OFFICIAL AMERICAN PRESENCE (OTHER AGENCIES) WILL BE MOST STRONGLY FELT BY THE ADMINISTRATIVE SECTION. INDIVIDUAL ADMINISTRATIVE SERVICES WILL UNDOUBTEDLY SUFFER, ALTHOUGH BASIC POST SUPPORT WILL CONTINUE AT AN ACCEPTABLE LEVEL.

IN BRIEF, WE HAVE, ESPECIALLY IN THE RAPID INCREASE OF OTHER AGENCY ACTIVITY, SOLID GROUNDS FOR ASKING FOR INCREASED STATE RESOURCES TO ENABLE US TO LIMITED OFFICIAL USE

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ASSURE THEIR EFFICIENT POLICY-ORIENTED USE. WE ARE EXERCISING SELF-RESTRAINT, KNOWING THE TIGHT PERSONNEL SQUEEZE UNDER WHICH THE DEPARTMENT IS OPERATING. AT THE SAME TIME, IT IS WHOLLY UNREALISTIC TO CONTEMPLATE ANY REDUCTION IN THE STATE COMPONENT GIVEN OTHER AGENCY BROWTH AND OUR NEED TO ASSURE AN EFFECTIVE STATE SUPERVISORY/COORDINATION ROLE.

5. REPRESENTATION WILL INCREASE FROM \$7,000 (FY-78) TO ABOUT \$11,000 (FY-80). AMBASSADOR CONSIDERS REPRESENTATION AN IMPORTANT MEANS FOR HIS OFFICERS TO MAKE CONTACT WITH GOB OFFICIALS, REFUGEE LEADERS AND LIBERATION ORGANIZATIONS. AS FOR ADMINISTRATIVE OPERATIONS, SIGNIFICANT FUNDS (\$140,000 ANNUALLY) ARE SPENT FOR OFFICE AND RESIDENTIAL SPACE. THIS HIGH COST IS DUE TO INFLATION OF RENTS RESULTING IN PART FROM DEMAND OF NEW DIPLOMATIC MISSIONS FOR SUCH SPACE. IF POST HAD TO OPERATE BELOW FY-78 FUNDING LEVEL, IT WOULD BE UNABLE TO SUPPORT PROGRAM DIRECTION. GIVEN IMPORTANCE OF GOB IN SOUTHERN AFRICA, PROGRAM REQUIREMENTS WILL INCREASE WITH CONCURRENT INCREASE IN ASSOCIATED ADMINISTRATIVE COSTS.

6. LOWER 10 PERCENT OF ACTIVITIES. THIS WAS ADDRESSED IN OUR PREVIOUS MESSAGE (GABORONE 912).  
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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** n/a  
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**Decaption Date:** 01 jan 1960  
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**Disposition Approved on Date:**  
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**Disposition Comment:** 25 YEAR REVIEW  
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**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014